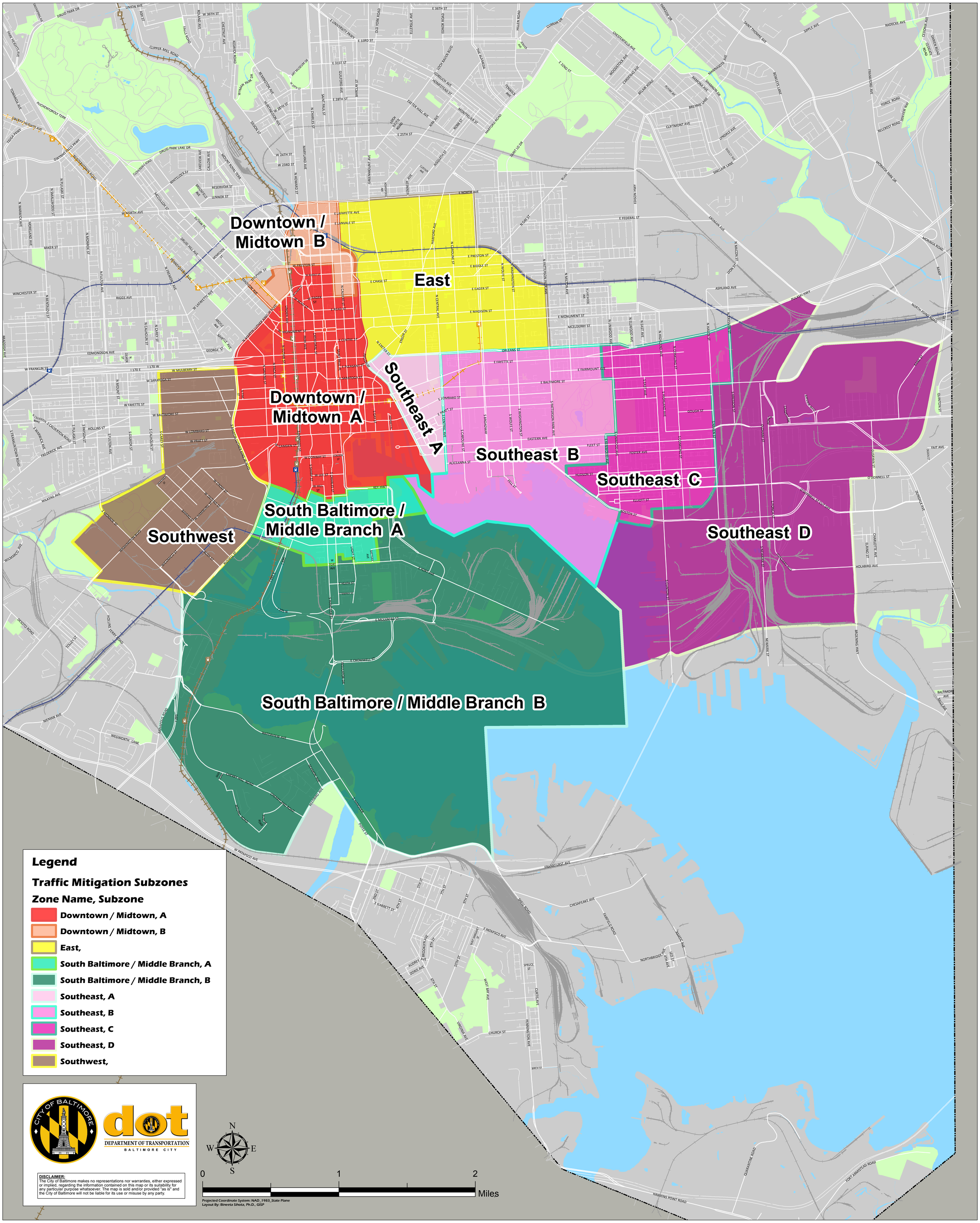Baltimore City, Traffic Mitigation Zones